

THE PUBLIC SERVICE HUMAN RESOURCE MANAGEMENT AND DEVELOPMENT BILL, 2024

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THE PUBLIC SERVICE HUMAN RESOURCE MANAGEMENT AND **DEVELOPMENT BILL, 2024**

A Bill for—

AN ACT of Parliament to provide an overarching framework for the effective management and development of human resources by the national and county governments; to provide for the adoption and application of uniform norms and standards in public service in the country; to codify the functions of the Office of the Head of Public Service in relation to human resource management and development; to provide for the different responsibilities of public entities and other bodies in relation to human resource management and development; and for connected purposes. 1

ENACTED by the Parliament of Kenya as follows-

	PART I—PRELIMINARY PROVISIONS	
Short title.	1. This Act may be cited as the Public Service Human Resource Management and Development Act, 2024.	
Interpretation.	 2. In this Act, unless the context otherwise requires— "Authorised officer" means a person with the overall responsibility for performing human resource related functions in a public service entity; "Cabinet Secretary" means the Cabinet Secretary responsible for matters relating to public service; "common cadre" means a category of analogous public service positions whose post holders possess generic qualifications and competences and render management support to a line department in a public service entity; 	
CAP 127.	"Head of Public Service" means the Head of Public Service appointed in accordance with section 8(3) of the National Government Co-ordination Act; "human resource instruments" means the tools, methods and	



 (a) provide a legislative and institutional framework for the adoption of uniform norms and standards in the public service human resource at the national and county governments levels; (b) provide for the fucntions of the Office of the Head of Public Service in relation to public service human resource management and development; (c) provide a predictable and sustainable framework for management and development of human resources in the Public Service; and (d) provide the functions of various offices in management and development of human resources in the public service.
4. The implementation of the human resource management and development norms and standards in this Act is anchored on the Values and Principles of Public Service provided for under Article 232 of the Constitution.
5. This Act applies to public officers as defined under Article 260 of the Constitution.
FUNCTIONS OF THE OFFICE OF THE HEAD OF PUBLIC
IN RELATION TO HUMAN RESOURCE MANAGEMENT
PMENT AND HUMAN RESOURCE COMMITTEES IN THE
PUBLIC SERVICE
I ODEIC SERVICE
6. The Head of Public Service shall, in addition to the functions provided under section 8(4) of the National Government Co-ordination Act—
 (a) co-ordinate and convene the Committees of Principal Secretaries; (b) promote ethics, good governance, efficiency and effectiveness in the provision of public services through the deployment of right skills, values and leadership in the Public Service; (c) transmit Executive Directives and Presidential Proclamations to Ministries, State Organs, State Departments and State Agencies for their information, implementation or other action; (d) oversee, in consultation and liaison with Cabinet Secretaries and Principal Secretaries, the administration of

	all state corporations and established public entities;(e) facilitate the resolution of operational challenges and policy concerns in the Public Service;
	(f) prescribe or vary the common cadre list provided in the First Schedule, by regulations after consultation with the Public Service Commission or other relevant authority;
	(g) coordinate deployment and issue guidelines for the deployment of the common cadre;
	 (h) have authority for the overall management and administration of the public service including formulation and review of human resource management and development policies, in consultation with the Cabinet Secretary;
	(i) keep and maintain custody of the Kenya Public Seal and
	other instruments of the State for national
	posterity; and (j) perform any other functions ancillary to the above or as
	may be assigned by the President or any other law.
	indy be assigned by the Hestablic of they other have
Composition of the	7. The Public Service comprises of all persons duly appointed by
public service.	a relevant appointing authority to hold or act in any office in the
	Public Service.
Human Resource	8. (1) The Cabinet Secretary shall, once in every five years,
Management and Development Program.	cause to be prepared a public service human resource management
	and development program for approval by the Cabinet.
	(2) The public service human resource management and
	development program shall outline specific public service sectoral
	human resource needs and in particular, outline—
	(a) the public services' human resource management and
	development priorities for the next five years; (b) the human fixed technical and infractructural cost of
	(b) the human, fiscal, technical and infrastructural cost of achieving the priorities in (a);
	(c) the various strategies that will be put in place to implement
\\	the program; and
	(d) any other detail that the Cabinet Secretary may determine.
	(3) All annual public service management and development
	programs prepared or implemented by public service entities shall be
	based on the approved five year program.
	(4) The Cabinet Secretary shall, within three months of approval
	of the program, prescribe Guidelines for the effective adoption and
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	implementation of the public service development and management

Central Human Resource Management Posting Committee.	9. (1) There is established the Central Human Resource Management Posting Committee as a standing committee for
	deployment of senior officers in the public service.
	(2) The Central Human Resource Management Posting
	Committee shall, in the performance of its function, consult with the
	Public Service Commission.
	(2) The Committee shall comprise of—
	(a) the Head of Public Service, who shall be the chair of the Committee;
	(b) the Principal Secretary responsible for matters relating to Public Service, who shall be the Secretary to the
	Committee;
	(c) the Principal Secretary responsible for matters relating to Internal Security;
	(d) the Principal Secretary responsible for matters relating to Foreign Affairs;
	(e) the Principal Secretary responsible for matters relating to labour;
	(f) the Principal Secretary responsible for matters relating to
	the National Treasury; and
	(g) the Secretary/Chief Executive Officer of the Public Service Commission.
	(3) The Committee shall be responsible for the deployment of
	officers in prescribed civil service gtrades in the public service.
	(4) The Ministry responsible for matters relating to public service
	shall provide secretarial services to the Committee.
	P
Human Resource	10. (1) An Authorised officer in a public service entity shall
Committees.	establish a Human Resource Management Advisory Committee, a
	Human Resource Development Committee and an Employee
	Performance Management Committee.
	(2) The Human Resource Management Advisory Committee shall
X Y	provide appropriate advice to the Authorised officer in ensuring
	compliance with human resource management policies in the public
	service and shall in particular make recommendations to the Authorised officer on—
	 (a) recruitment, selection, appointment, promotions, confirmation in appointment and deployment of officers; (b) generating proposals on establishment and complement control;

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	(c) payroll management;
	(d) promotion and implementation of values and principles of
	public service and ensuring compliance including
	administration of initial, biennial and final declaration of
	income, assets and liabilities for all public officers;
	(e) quarterly reports on the discharge of human resource
	function including the status of implementation of the
	recommendations contained in the annual report on the
	values and principles of the public service;
	(f) making recommendations for waiver of requirements for
	career progression guidelines;
	(g) making recommendations for review of grading and
	organization structures;
	(h) making recommendations for secondment, leave of
	absence, unpaid leave, transfer of service, retirement re-
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	designation, engagement and renewal of contracts and
	nomination for national honours and awards; and
	(i) disciplinary control.
	(3) The Human Resource Development Committee shall, in the
р	ublic service entity, be responsible for—
	(a) consideration and approval of the Public Service entity's
	training objectives and staff development strategies;
	(b) forecasting and analysis of training needs, training impact
	assessment, skills gap analysis and audit, competency
	framework development and setting up a hierarchy of
	priorities within the overall training projections of the
	Public Service entity;
	(c) ensuring optimum utilization of training resources;
	(d) coordination of induction training in the public service;
	(e) reviewing human resource development regulations,
	procedures and systems in the public service;
	(f) identification, selection and recommendation of suitable
	applicants for various training programmes organized
XY	locally and externally;
	(g) monitoring and evaluation of relevance of training
	programmes for Public Officers; and
	(h) maintaining the Public Service entity's skills masterplan.
	(4) The Employee Performance Management Committee shall, in
th	the public service entity, be responsible for—
	te public service entity, be responsible for—
	(a) consider and moderate individual performance secres and
	(a) consider and moderate individual performance scores and make recommandations to Authorized Officer:
	make recommendations to Authorized Officer;

	 (b) make recommendations to the Authorized Officer on rewards or sanctions to be imposed on any employee; and (c) make recommendations on planned performance improvement for an employee. (5) The Cabinet Secretary shall prescribe Guidelines for the setting up and management of the committees established under this section.
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PARI III-	PUBLIC SERVICE HUMAN RESOURCE NORMS AND STANDARDS
Functions of the Ministry.	11. (1) The Ministry responsible for matters relating to public service shall establish norms and standards for uniform management and development of the public service in Kenya.
	(2) The Cabinet Secretary shall, in accordance with this Part,
	publish policies and guidelines outlining the norms and standards for
	the public service in Kenya.
	(3) Public Service entities in both levels of Government shall
	adhere to and uphold the norms and standards of public service as
	may from time to time be published in accordance with subsection
	(2).
Collective bargaining in the public service.	12. (1) The Ministry responsible for matters related to the Public Service shall publish policies and Guidelines on Collective Bargaining Agreements for the Public Service.
	(2) The policies and Guidelines on Collective Bargaining
	Agreements shall provide—
	(a) a harmonized and institutionalized negotiation mechanism
	for collective bargaining in the public service; and (b) a mechanism for monitoring, evaluating and reporting on
	the implementation of the policies and Guidelines.
	the implementation of the policies and outdefines.
Human Resource	13. (1) The Ministry responsible for matters related to public
Information Services.	service shall—
	 (a) develop, implement and review policies, strategies, guidelines and standards on human resource information services;
	(b) provide technical expertise in Human Resource
	 Information Services to the public service; (c) develop, review, monitor and evaluate implementation of a unified Human Resource Information System in the public service;
	(d) maintain custody of the Unified Human Resource Information System in the Public Service.

	 (e) develop and regularly review policies on the sharing human resource management and development data in t public service; (f) undertake annual payroll audits in public service entities; (g) develop, maintain and review a secure and reliable Unifi Payroll Number Allocation and Management facility f the public service; (h) oversee implementation of measures to enhance hum resource data integrity and accuracy; (i) coordinate design and development of Human Resour Information Management Systems in the public service; (j) coordinate development and review of Payroll Check-of facilities for use by Third Party organizations; (k) implement centrally the reviewed terms and conditions
	service through the unified human resource informati system; and(1) provide a framework for all public service employees
	have integrated data for human resource.
	(2) Public service entities shall subscribe to the Unified Hum
	Resource Information System developed and maintained by t
	Ministry.
Welfare management in	14. The Ministry responsible for matters related to Public Servi
the public service.	shall—
	 (a) develop a framework for implementation, monitoring a review of the medical scheme, group life, last expension group personal accidents and work injury benefits in t Public Service;
	(b) establish and coordinate the provision of medic insurance cover, Group Life, Last Expense, Gro Personal Accident, Work Injury Benefits Covers a welfare benefits for the Civil Service; and
	(c) ensure that public service entities put in place staff welfa and wellness programs.
Public Sector Transformation and Reforms.	15. The Ministry responsible for matters related to Public Servi shall—
	(a) coordinate public sector reforms;
	(b) coordinate the adoption and use of Result Bas Management tools (RBM) in the public service;
	(c) provide technical assistance in business process a engineering for the Public Service;
	(d) ensure that re-engineered processes continuously impro service delivery;
	(e) inculcate Change Management, Values and Ethics in t

	multic convices
	public service;;(f) develop knowledge transfer mechanisms in the public service;
	(g) lead information, education and communication dissemination on public sector transformation and reforms; and
	 (h) develop Operational Standards, monitor and evaluate the impact of transformation policies and programmes, both at the national and county governments.
Research and innovation in public service.	16. The Ministry responsible for matters related to Public Service shall promote an innovation culture in the Public Service, and in particular may—
	 (a) formulate, interpret, review and implement policies, norms, guidelines and strategies on research, service delivery innovation and knowledge management; (b) coordinate and evaluate research and innovation for
	(c) contained under extracted receiver and random for enhanced Public Service delivery;(c) develop, implement and review recognition and awards
	scheme for innovators;
	(d) coordinate surveys and design of programs to improve service delivery; and
	(e) coordinate the submission, adjudication, documentation, showcasing and publication of successful innovations.
Public Service	17. The Ministry responsible for matters related to Public Service
Reforms.	shall develop a framework for the development, implementation,
	monitoring and evaluation of a national performance management
	system for both levels of Government.
Payroll Management and Pensions	18. (1) The Ministry responsible for matters related to public service shall,—
OF	(a) in consultation with the National Treasury, develop and implement a policy and framework for seamless—
Y	(i) remittance of public service employees' contributions to the pension accounts; and
	(ii) transition of public service employees from the active payroll to the pension payroll;
	(b) undertake annual quarterly payroll audits; and
	(c) ensure that—(i) all public service employees are issued with a Unified
	Payroll Number; and

	(ii) no person is introduced in the payroll without the approval of the accounting officer of a public service entity.
	(2) Public service entities shall be required to undertake quarterly payroll data cleansing and submit reports to the Ministry.
Remuneration.	 19. (1) The Ministry shall, in accordance with Article 230(4)(b) and in consultation with the Salaries and Remuneration Commission— (a) set and regularly review the remuneration of public officers other than state officers; and
	(b) ensure implementation of recommendations of the Salaries and Remuneration Commission that have been based on job evaluations, productivity measurement and the grading structures.
	(2) The Ministry shall promote fairness and equity in remuneration of public officers, and may develop and implement Guidelines for the determination of hardship areas, in consultation
	with the Salries and Remuneration Commission.
Promotion of professionalism in the public service.	 20. (1) The Ministry responsible for public service shall ensure promotion of professionalism in the public service by— (a) requiring public service employees to be registered and certified members of good standing of recognized
	professional bodies or associations, where applicable,; and (b) prescribing standards and practicing instructions for service delivery for all cadres.
	(2) The Ministry responsible for matters related to the public service shall in consultation with relevant recognized professional bodies develop a framework for—
2	(a) the recognition of professional qualifications in the public service;
	 (b) progressive acquisition of professional qualifications for Public Service employees already in employment; and (c) continuous professional development for the different categories of practitioners in accordance with emerging regional and global trends.
	PUBLIC SERVICE HUMAN RESOURCE MANAGEMENT
Organisational structures, staff establishment, grading	21. (1) The Ministry responsible for matters related to Public Service shall—

structures and career	(a) re-align functions and structures of national government
progression guidelines	Ministries after the issuing of Executive Orders
in the Public Service.	(b) develop a framework for development of organizational
	structures, grading structures and staff establishment for
	public service entities;
	(c) develop a framework for development of career
	progression guidelines in the Public Service;
	(d) provide technical assistance in the development and
	review of organizational structures, staff establishment,
	grading structures and career progression guidelines in the
	Public Service; and
	(e) monitor and evaluate implementation of the organizational
	structures, staff establishment, grading structures and
	career progression guidelines in the Public Service.
	(2) Public Service entities shall ensure that appointments,
	including acting appointments, promotions and re-designations are
	made based on existence of vacancies in the approved establishment
	and in accordance with the career progression Guidelines.
	(3) An Authorised officer shall ensure that—
	(a) employment in the respective public service entity does
	not exceed the approved staff establishment; and
	(b) public service entities abide by entry points based on
	recognized academic qualifications, professional
	qualifications and experience for various cadres as defined
	in the career guidelines
	(4) The Cabinet Secretary prescribe Regualtions for the better
	carrying into effect of this regulation.
Transfers and	22. (1) The Cabinet Secretary in consultation with the Public
secondment between the two levels of	Service Commission, the County Public Service Boards and the
Government and	County Assembly Service Boards, shall develop Regulations for the
amongst county	transfer of Public Service employees between the two levels of
governments.	government and amongst county governments to promote efficiency,
	productivity and cohesion in the Public Service.
Y	(2) There is established the intergovernmental committee on
	transfers that shall comprise of—
	(a) the Principal Secretary for matters related to public
	service, who shall be the chairperson;
	(b) a representative of the HOPS
	(c) the Chief Executive Officer of the Public Service
	Commission;

	(d) the chairperson of caucus of chairpersons of County Public Service Board, who shall be the secretary;
	(e) the chairperson of the caucus of chairpersons of County
	Assembly Service Boards; (f) the Chairperson of the Committee on Public Service of
	the Council of Governors.
	(3) The Ministry responsible for matters related to public service
	shall provide secretariat services to the Committee.
	(4) The Committee shall be responsible for developing policies,
	strategies and action plans to facilitate seamless management of
	transfers and secondment between the two levels of government and
	amongst county governments.
	- FUBLIC SERVICE HUMAN RESOURCE DEVELOPMENT
The Public Service	23. (1) There is established the Public Service Training Revolving
Training Revolving Fund.	Fund.
	(2) The Cabinet Secretary for the National Treasury shall, in
	accordance with section 24(4) of the Public Finance Management
	Act, 2012, prescribe Regulations for the management and administration of the Fund.
	(3) The objective of the Fund is to provide loans to public service
	employees at subsidized interest rates for short and long tern training
	programs to promote academic and professional development of the
	public service.
	(4) The source of funds for the Fund shall include—
	(a) two <i>percentum</i> of the recurrent budget of public service
	entities;
	(b) donations and grants;
	(c) any income accrued out of beneficial interest of the Fund; and
	(d) any other lawful source.
	(d) any other fawful source.
Internships and	24. The Ministry responsible for matters related to Public Service
Volunteer service.	shall, with respect to the internship and volunteer service in the
	public service—
	(a) develop and review an internship and volunteer policy;
	(b) prescribe norms and standards for internship and volunteer service;
	(c) coordinate implementation of internship and volunteer
	service; (d) monitor and avaluate implementation of internship and
	(d) monitor and evaluate implementation of internship and

	volunteer service; and
	(e) ensure that internship vacancies are filled competitively.
Skills Gap Assessment, TrainingNeedsAssessmentandCompetencyDevelopmentDevelopmentinpublic service.	25. (1) The Ministry responsible for matters related to public service shall develop guidelines for undertaking Skills Gap Assessment, Training Needs Assessment and Competency Assessment for the entire Public Service.
	 (2) The Ministry responsible for matters related to Public Service shall provide technical assistance and advice to Public Service entities on— (a) the development of skills gap assessment; (b) the development of training needs assessment, training plans and training projection; (c) development tof competency framework for the public service;
	 (d) the development and maintenance of skills inventory for the public service; (e) developing and reviewing the masterplan for scarce and high priority skills in the public service; and (f) the periodic monitoring, review and evaluation of the training needs assessment and training projection manuals.
	(3) The Ministry responsible for matters related to Public Service shall monitor and annually, report on the evaluation and audit of the impact of human resource development in the Public Service.
Management of Training in the public service.	26. (1) The Ministry responsible for matters related to Public Service shall develop and regularly review the human resource development policy for the public service.
OR A	 (2) The Ministry responsible for matters related to Public Service shall, with respect to management of training in the public service— (a) coordinate the implementation of human resource development policy; (b) mobilize resources for training and capacity building in liaison with development partners and other stakeholders; (c) support training, capacity building and technical assistance; (d) approve foreign training and capacity building initiatives in the Public Service; (e) develop and review training bonding policy and guidelines; and (f) monitor and evaluate the implementation of the training bonding policy and guidelines.
	(3) The human resource development policy in sub-section (1)

	shall be informed by the human resource management and development program developed under section 9 of this Act.			
PART VI—MISCELLANEOUS PROVISIONS				
Provision of technical assistance to public service entities.	27. The Ministry responsible for matters related to the public service shall provide technical support and advice to all public entities in the development and review of human resource instruments and information services as provided for under this Act or Regulations.			
Report on public service management.	28. (1) The Cabinet Secretary shall, in consultation with the Head of Public Service, within a period of four months after the end of each financial year, submit to the President an annual report detailing generally the performance of the public service.			
	 (2) An annual report submitted under subsection (1) shall include— (a) Performance of the Public Service; (b) Public Sector Reforms and Transformation; (c) Research, Development and Public Service Delivery Innovations; and (d) Human Resource Development in the Public Service. 			
Head of Public Service power of direction.	29. (1) The Head of Public Service may, in writing, give directions to any public service entity on matters of administration, management or policy consistent with the provisions of this Act.			
	(2) The Head of Public Service may oversee the implementation of policies developed under this Act, and where necessary put in place administrative interventions to ensure compliance.			
Statutory Instruments.	30. (1) The Cabinet Secretary may, in relation to the functions of the Office of Head of Public Service and with the approval of the Head of Public Service, make regulations for the better implementation of their functions under this Act.			
	 (2) The Cabinet Secretary may, in relation to the functions of the Ministry responsible for matters related to public service, make regulations for the better implementation of this Act. (3) Without prejudice to the generality of subsection (1), the 			
	 (b) Writiout prejutice to the generality of subsection (1), the Head of Public Service may make regulations— (a) to promote ethics, good governance, efficiency, and effectiveness in the Public Service; (b) for administration of all state corporations and established public entities; and 			

	(c) optimal utilization and deployment of the right skills and		
	competences for effective public service delivery.		
	(4) Without prejudice to the generality of subsection (2), the		
	Cabinet Secretary may make regulations on—		
	(a) Government Human Resource Information		
	(b) Systems and Services;		
	(c) Internship and Volunteer for the Public Service;		
	(d) Government Payroll Standards; and		
	(e) Human Resource Development in the Public Service.		
Compliance with this	31. (1) Public service entities and Authorised Officers shall ensure		
Act.	compliance with the provisions of this Act, regulations or any other		
	policy or Guidelines issued under this Act.		
	(2) A person who unlawfully fails to comply with the provisions		
	of this Act, regulations or any other policy or Guidelines issued under		
	this Act commits an offence and is liable, on conviction, to		
	imprisonment for a term not exceeding two years, or a fine no		
	exceeding one million shillings, or both.		
False returns.	32. A person who makes, either knowingly or recklessly, any		
	statement which is false in any material particular in any return		
	claim or other document which is required or authorized to be made		
	for the purposes of this Act, commits an offence and is liable or		
	conviction to imprisonment for a term not exceeding two years, or a		
	fine not exceeding one million shillings, or to both.		
Consequential	22 The appendix witten laws an actived in the first solution of the		
amendments.	33. The several written laws specified in the first column of the		
	Second Schedule are amended in the provisions set out in the second		
	column of that Schedule in the manner set out in the third column		
ORA			

FIRST SCHEDULE

(Section 7 (g))

COMMON CADRE LIST

SECOND SCHEDULE

(Section 35)

CONSEQUENTIAL AMENDMENTS

Name of Act	Section	Amendment
Public Service Commission Act, 2017	56(1)	Delete paragraphs (a), (b), (c), (d), (g), (h) and (i)
	57(1)	Delete the words "management of policies" appearing immediately after the words "includes the"

MEMORANDUM OF OBJECTS AND REASONS

The principal object of the Bill is to provide an overarching framework for the effective management and development of human resources by the national and county governments. The Bill also seeks to provide for the adoption and application of uniform norms and standards in Kenya while also establishing the Office of the Head of Public Service. Lastly, the Bill provides for the different responsibilities of the Cabinet Secretary, Ministry responsible for matters related to public service, the principal secretary, Authorised officers and various committees that are to be established in public service entities.

Part I of the Bill deals with Preliminary issues such as the Short tile of the Act, the definition of terms as used in the Bill, application of the Act and the guiding principles in the implementation of the Act.

Part II of the Bill deals with the functions of the Office of the Head of Public Service and other human resource related committees within each public service entity.

Part III of the Bill deals with the public service norms and standards that are proposed to be adopted and applied for uniformity and seamlessness in the public service human resource.

Part IV of the Bill deals with public service human resource management matters such as the organisational structures, staff establishment, grading structures and career progression guidelines in the Public Service. The part also outlines the process and procedures for the transfer and secondment of public service officers between both levels of government and amongst county government.

Part V of the Bill addresses the public service human resource development matters by establishing the public service training revolving fund, internships and volunteer service, and skills gap analysis and training needs assessment in the public service.

Part VI of the Bill provides the Miscellaneous provisions which include the regulation making authority, the power of the Head of Public Service to give direction on matters related to management and administration of public service entities, offences in relation to the Act and consequential amendments.

Statement on how the Bill concerns county governments.

The Bill does not concern county governments in terms of Article 110(1)(a) of the Constitution in that it does not contain provisions that affect the functions and powers of the county governments as set out in the Fourth Schedule to the Constitution.

Statement that the Bill is a money Bill within the meaning of Article 114 of the

Constitution.

The enactment of this Bill will occasion additional expenditure of public funds which shall be provided for in the annual estimates.

Dated the November, 2024.

JUSTIN B. N. MUTURI, EGH

CABINET SECRETARY,

MINISTRY OF PUBLIC SERVICE AND HUMAN CAPITAL DEVELOPMENT